BEFORE THE PHYSICIAN ASSISTANT BOARD MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation)
Against:	· ·
)
)
Judy Faith Blodgett, P.A.) Case No. 950-2015-000531
)
Physician Assistant)
Certificate No. PA 12973)
•)
Respondent)
)

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Physician Assistant Board, Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on April 26, 2019.

IT IS SO ORDERED March 27, 2019.

PHYSICIAN ASSISTANT BOARD

Jed Grant, PA-C, President

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1	XAVIER BECERRA		
2	Attorney General of California MATTHEW M. DAVIS		
3	Supervising Deputy Attorney General LEANNA E. SHIELDS		
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10	DEFOR	סוצוים קו	
11	PHYSICIAN ASSISTANT BOARD DEPARTMENT OF CONSUMER AFFAIRS		
12			
13	In the Matter of the Accusation Against:	Case No. 9502015000531	
14	JUDY FAITH BLODGETT, P.A.		
	7291 Boulder Avenue, #2-C	OAH No. 2018060306	
15	Highland, CA 92346	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER	
16	Physician Assistant License No. 12973,	•	
17	Respondent.		
18			
19	IT IS HEREBY STIPULATED AND AGR	EED by and between the parties to the above-	
20	entitled proceedings that the following matters are true:		
21	<u>PARTIES</u>		
22	1. Maureen L. Forsyth (Complainant) is	the Executive Officer of the Physician Assistant	
23	Board (Board). She brought this action solely in her official capacity and is represented in this		
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25 .	Deputy Attorney General.		
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- 2. Respondent Judy Faith Blodgett, P.A., (Respondent) is represented in this proceeding by attorneys Carolyn Lindholm, Esq., and Peter Osinoff, Esq., whose address is: 355 South Grand Avenue, Suite 1750, Los Angeles, California 90071.
- 3. On or about October 14, 1992, the Board issued Physician Assistant License No. 12973 to Respondent. The Physician Assistant License No. 12973 was in full force and effect at all times relevant to the charges brought in Accusation No. 9502015000531, and will expire on February 29, 2020, unless renewed.

JURISDICTION

- 4. On or about April 4, 2018, Accusation No. 9502015000531 was filed before the Board, and is currently pénding against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on April 4, 2018. Respondent timely filed her Notice of Defense contesting the Accusation.
- 5. A true and correct copy of Accusation No. 9502015000531 is attached as Exhibit A and incorporated by reference as if fully set forth herein.

ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, fully discussed with counsel, and fully understands the charges and allegations in Accusation No. 9502015000531. Respondent has also carefully read, fully discussed with counsel, and fully understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Having the benefit of counsel, Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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CULPABILITY

- 9. Respondent does not contest that, at an administrative hearing, Complainant could establish a *prima facie* case with respect to the charges and allegations contained in Accusation No. 9502015000531 and that she has thereby subjected her Physician Assistant License No. 12973 to disciplinary action.
- 10. Respondent further agrees that if an accusation is ever filed against her before the Physician Assistant Board of California, all of the charges and allegations contained in Accusation No. 9502015000531 shall be deemed true, correct, and fully admitted by Respondent for purposes of any such proceeding or any other licensing proceeding involving Respondent in the State of California or elsewhere.
- 11. Respondent agrees that her Physician Assistant License No. 12973 is subject to discipline and she agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

CONTINGENCY

12. This stipulation shall be subject to approval by the Board. The parties agree that this Stipulated Settlement and Disciplinary Order shall be null and void and not binding upon the parties unless approved and adopted by the Board, except for this paragraph, which shall remain in full force and effect. Respondent fully understands and agrees that in deciding whether or not to approve and adopt this Stipulated Settlement and Disciplinary Order, the Board may receive oral and written communications from its staff and/or the Attorney General's Office.

Communications pursuant to this paragraph shall not disqualify the Board, any member thereof, and/or any other person from future participation in this or any other matter affecting or involving Respondent. In the event that the Board does not, in its discretion, approve and adopt this Stipulated Settlement and Disciplinary Order, with the exception of this paragraph, it shall not become effective, shall be of no evidentiary value whatsoever, and shall not be relied up on or introduced in any disciplinary action by either party hereto. Respondent further agrees that should this Stipulated Settlement and Disciplinary Order be rejected for any reason by the Board, Respondent will assert no claim that the Board, or any member thereof, was prejudiced by

its/his/her review, discussion and/or consideration of this Stipulated Settlement and Disciplinary Order or of any matter or matters related hereto.

ADDITIONAL PROVISIONS

- 13. This Stipulated Settlement and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final and exclusive embodiment of the agreements of the parties in the above-entitled matter.
- 14. The parties agree that copies of this Stipulated Settlement and Disciplinary Order, including copies of the signatures of the parties, may be used in lieu of original documents and signatures and, further, that such copies shall have the same force and effect as originals.
- 15. Respondent agrees that her Physician Assistant License No. 12973 is subject to discipline and he agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below.

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Physician Assistant License No. 12973 issued to Respondent Judy Faith Blodgett, P.A., is revoked. However, the revocation is stayed and Respondent is placed on probation for five (5) years on the following terms and conditions.

1. MEDICAL RECORD KEEPING COURSE Within 60 calendar days of the effective date of this decision, respondent shall enroll in a course in medical record keeping approved in advance by the Board or its designee. The course shall be Category I certified, limited to classroom, conference, or seminar settings. Respondent shall successfully complete the course within the first 6 months of probation.

Respondent shall pay the cost of the course.

Respondent shall submit a certification of successful completion to the Board or its designee within 15 days after completing the course.

2. <u>EDUCATION COURSE</u> Within 60 days of the effective date of the decision,
Respondent shall submit to the Board or its designee for its prior approval an educational program or course from an accredited program which shall not be less than 8 hours of Category 1 CME.

The education course shall be aimed at correcting any areas of deficient practice or knowledge.

The course shall be Category I certified, limited to classroom, conference, or seminar settings. Respondent shall successfully complete the course within the first year of probation.

Respondent shall pay the cost of the course.

Respondent shall submit a certification of successful completion to the Board or its designee within 15 days after completing the course.

3. PRESCRIBING PRACTICES COURSE Within 60 calendar days of the effective date of this decision, respondent shall enroll in a course in prescribing practices equivalent to the Prescribing Practices Course at the Physician Assessment and Clinical Education Program, University of California, San Diego School of Medicine (program), approved in advance by the Board or its designee. Respondent shall provide the program with any information and documents that the program may deem pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The prescribing practices course shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

Respondent shall pay the cost of the course. The program shall determine whether Respondent successfully completes the course.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the decision, whichever is later.

4. MAINTENANCE OF PATIENT MEDICAL RECORDS

Respondent shall keep written medical records for each patient contact (including all visits and phone calls) at the worksite and shall make them available for immediate inspection by the Board or its designee on the premises at all times during business hours.

5. ON-SITE SUPERVISION

The supervising physician shall be on site at least 50% of the time Respondent is practicing.

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6. <u>APPROVAL OF SUPERVISING PHYSICIAN</u> Within 30 days of the effective date of this decision, Respondent shall submit to the Board or its designee for its prior approval the name and license number of the supervising physician and a practice plan detailing the nature and frequency of supervision to be provided. Respondent shall not practice until the supervising physician and practice plan are approved by the Board or its designee.

Respondent shall have the supervising physician submit quarterly reports to the Board or its designee.

If the supervising physician resigns or is no longer available, Respondent shall, within 15 days, submit the name and license number of a new supervising physician for approval.

Respondent shall not practice until a new supervising physician has been approved by the Board or its designee.

7. NOTIFICATION OF EMPLOYER AND SUPERVISING PHYSICIAN

Respondent shall notify his/her current and any subsequent employer and supervising physician(s) of the discipline and provide a copy of the Accusation, Decision, and Order to each employer and supervising physician(s) during his/her period of probation, before accepting or continuing employment. Respondent shall ensure that each employer informs the Board or its designee, in writing within 30 days, verifying that the employer and supervising physician(s) have received a copy of the Accusation, Decision, and Order.

This condition shall apply to any change(s) in place of employment.

The Respondent shall provide to the Board or its designee the names, physical addresses, mailing addresses, and telephone numbers of all employers, supervising physicians, and work site monitor, and shall inform the Board or its designee in writing of the facility or facilities at which the person practices as a physician assistant.

Respondent shall give specific, written consent to the Board or its designee to allow the Board or its designee to communicate with the employer, supervising physician, or work site monitor regarding the licensee's work status, performance, and monitoring.

- 8. <u>OBEY ALL LAWS</u> Respondent shall obey all federal, state, and local laws, and all rules governing the practice of medicine as a physician assistant in California, and remain in full compliance with any court ordered criminal probation, payments, and other orders.
- 9. **QUARTERLY REPORTS** Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board or its designee, stating whether there has been compliance with all the conditions of probation.
- 10. OTHER PROBATION REQUIREMENTS Respondent shall comply with the Board's probation unit. Respondent shall, at all times, keep the Board and probation unit informed of respondent's business and residence addresses. Changes of such addresses shall be immediately communicated in writing to the Board and probation unit. Under no circumstances shall a post office box serve as an address of record, except as allowed by California Code of Regulations 1399.523.

Respondent shall appear in person for an initial probation interview with Board or its designee within 90 days of the decision. Respondent shall attend the initial interview at a time and place determined by the Board or its designee.

Respondent shall, at all times, maintain a current and renewed physician assistant license. Respondent shall also immediately inform the probation unit, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) days.

- 11. <u>INTERVIEW WITH MEDICAL CONSULTANT</u> Respondent shall appear in person for interviews with the Board's medical or expert physician assistant consultant upon request at various intervals and with reasonable notice.
- 12. **NON-PRACTICE WHILE ON PROBATION** Respondent shall notify the Board or its designee in writing within 15 calendar days of any periods of non-practice lasting more than 30 calendar days. Non-practice is defined as any period of time exceeding 30 calendar days in which respondent is not practicing as a physician assistant. Respondent shall not return to practice until the supervising physician is approved by the Board or its designee.

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If, during probation, Respondent moves out of the jurisdiction of California to reside or practice elsewhere, including federal facilities, respondent is required to immediately notify the Board in writing of the date of departure and the date of return, if any.

Practicing as a physician assistant in another state of the United States or federal jurisdiction while on active probation with the physician assistant licensing authority of that state or jurisdiction shall not be considered non-practice.

All time spent in a clinical training program that has been approved by the Board or its designee, shall not be considered non-practice. Non-practice due to a Board ordered suspension or in compliance with any other condition or probation, shall not be considered a period of non-practice.

Any period of non-practice, as defined in this condition, will not apply to the reduction of the probationary term.

Periods of non-practice do not relieve respondent of the responsibility to comply with the terms and conditions of probation.

It shall be considered a violation of probation if for a total of two years, Respondent fails to practice as a physician assistant. Respondent shall not be considered in violation for non-practice as long as respondent is residing and practicing as a physician assistant in another state of the United States and is on active probation with the physician assistant licensing authority of that state, in which case the two-year period shall begin on the date probation is completed or terminated in that state.

- 13. <u>UNANNOUNCED CLINICAL SITE VISIT</u> The Board or its designee may make unannounced clinical site visits at any time to ensure that Respondent is complying with all terms and conditions of probation.
- 14. **CONDITION FULFILLMENT** A course, evaluation, or treatment completed after the acts that gave rise to the charges in the accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of the condition.

- 15. <u>COMPLETION OF PROBATION</u> Respondent shall comply with all financial obligations (e.g., cost recovery, probation costs) no later than 60 calendar days prior to the completion of probation. Upon successful completion of probation, respondent's license will be fully restored.
- 16. <u>VIOLATION OF PROBATION</u> If Respondent violates probation in any respect, the Board, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against Respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- Assistant Board the amount of nine thousand eight hundred fifty-one dollars (\$9,851.00) within 90 days from the effective date of this decision for its investigative costs. Failure to reimburse the Board's costs for its investigation shall constitute a violation of the probation order, unless the Board agrees in writing to payment by an installment plan because of financial hardship. The filing of bankruptcy by Respondent shall not relieve Respondent of her responsibility to reimburse the Board for its investigative costs.
- 18. **PROBATION MONITORING COSTS** Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Board, which may be adjusted on an annual basis. The costs shall be made payable to the Physician Assistant Board and delivered to the Board no later than January 31 of each calendar year.
- 19. <u>VOLUNTARY LICENSE SURRENDER</u> Following the effective date of this probation, if Respondent ceases practicing due to retirement, health reasons, or is otherwise unable to satisfy the terms and conditions of probation, respondent may request, in writing, the voluntarily surrender of respondent's license to the Board. Respondent's written request to surrender her license shall include the following: her name, license number, case number, address of record, and an explanation of the reason(s) why Respondent seeks to surrender her license. The Board reserves the right to evaluate the Respondent's request and to exercise its discretion

1	whether to grant the request, or to take any other action deemed appropriate and reasonable under			
2	the circumstances. Respondent shall not be relieved of the requirements of her probation unless			
3	the Board or its designee notifies Respondent in writing that Respondent's request to surrender			
4	her license has been accepted. Upon formal acceptance of the surrender, Respondent shall, within			
5	15 days, deliver Respondent's wallet and wall certificate to the Board or its designee and shall no			
6	longer practice as a physician assistant. Respondent will no longer be subject to the terms and			
7	conditions of probation and the surrender of Respondent's license shall be deemed disciplinary			
. 8	action. If Respondent re-applies for a physician assistant license, the application shall be treated			
9	as a petition for reinstatement of a revoked license.			
10	<u>ACCEPTANCE</u>			
11	I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully			
12	discussed it with my attorney, Carolyn Lindholm, Esq. I fully understand the stipulation and the			
13	effect it will have on my Physician Assistant License No. 12973. I enter into this Stipulated			
14	Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be			
15	bound by the Decision and Order of the Physician Assistant Board.			
16				
17	DATED:			
18	JUDY FAITH BLODGETT, P.A. Respondent			
19	I have read and fully discussed with Respondent Judy Faith Blodgett, P.A., the terms and			
20	conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order.			
21	I approve its form and content.			
22	DATED:			
23	CAROLYN LINDHOLM, ESQ. Attorney for Respondent			
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2	the circumstances. Respondent shall not be relieved of the requirements of her probation unless
3 ∥	the Board or its designee notifies Respondent in writing that Respondent's request to surrender
4 ∥	her license has been accepted. Upon formal acceptance of the surrender, Respondent shall, within
5	15 days, deliver Respondent's wallet and wall certificate to the Board or its designee and shall no
6	longer practice as a physician assistant. Respondent will no longer be subject to the terms and
7	conditions of probation and the surrender of Respondent's license shall be deemed disciplinary
8	action. If Respondent re-applies for a physician assistant license, the application shall be treated
9	as a petition for reinstatement of a revoked license.
0	<u>ACCEPTANCE</u>
1	I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully
2	discussed it with my attorney, Carolyn Lindholm, Esq. I fully understand the stipulation and the
13	effect it will have on my Physician Assistant License No. 12973. I enter into this Stipulated
14	Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be
15	bound by the Decision and Order of the Physician Assistant Board.
16	MINI LAN
17	DATED: 02/14/2019 STATE PLANTED OF THE PLANTED
18	JUDY FAITH BLODGETT, P.A. Respondent
19	I have read and fully discussed with Respondent Judy Faith Blodgett, P.A., the terms and
20	conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order.
21	I approve its form and content.
22	DATED: 2/15/2019 (aug India)
23	CAROLYN LINDHOLM, ESQ. Attorney for Respondent
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	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER (9502015000531)

ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Physician Assistant Board.

Dated: 2.18.19

Respectfully submitted,

XAVIER BECERRA Attorney General of California MATTHEW M. DAVIS Supervising Deputy Attorney General

LEANNA E. SHIELDS

Deputy Attorney General

Attorneys for Complainant

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Exhibit A

Accusation No. 9502015000531

FILED STATE OF CALIFORNIA 1 XAVIER BECERRA MEDICAL BOARD OF CALIFORNIA Attorney General of California SACRAMENTO PORT 4 2018 2 MATTHEW M. DAVIS Supervising Deputy Attorney General 3 LEANNA E. SHIELDS Deputy Attorney General 4 State Bar No. 239872 600 West Broadway, Suite 1800 5 San Diego, CA 92101 P.O. Box-85266-6 San Diego, CA 92186-5266 Telephone: (619) 738-9401 7 Facsimile: (619) 645-2061 8 Attorneys for Complainant 10 BEFORE THE PHYSICIAN ASSISTANT BOARD 11 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA .12 13 In the Matter of the Accusation Against: Case No. 9502015000531 14 JUDY FAITH BLODGETT, P.A. 7291 Boulder Avenue, #2-C 15 Highland, CA 92346 ACCUSATION Physician Assistant License No. 12973 16 Respondent. 17 18 19 Complainant alleges: 20 **PARTIES** 21 Maureen L. Forsyth (Complainant) brings this Accusation solely in her official capacity as the Executive Officer of the Physician Assistant Board, Department of Consumer 22 23 Affairs (Board). 24 On or about October 14, 1992, the Physician Assistant Board issued Physician Assistant License No. 12973 to Judy Faith Blodgett, P.A. (Respondent). The Physician Assistant 25 License No. 12973 was in full force and effect at all times relevant to the charges brought herein 26 27 and will expire on February 29, 2020, unless renewed. 28 ///

ACCUSATION (9502015000531)

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JURISDICTION

- This Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
 - 4. Section 3501 of the Code states, in pertinent part:
 - "(a) As used in this chapter:
 - "(1) 'Board' means the Physician Assistant Board.
 - "(2) 'Approved program' means a program for the education of physician assistants that has been formally approved by the board.
 - "(3) 'Trainee' means a person who is currently enrolled in an approved program.
 - "(4) 'Physician assistant' means a person who meets the requirements of this chapter and is licensed by the board.
 - "(5) 'Supervising physician' or 'supervising physician and surgeon' means a physician and surgeon licensed by the Medical Board of California or by the Osteopathic Medical Board of California who supervises one or more physician assistants, who possesses a current valid license to practice medicine, and who is not currently on disciplinary probation for improper use of a physician assistant.
 - "(6) 'Supervision' means that a licensed physician and surgeon oversees the activities of, and accepts responsibility for, the medical services rendered by a physician assistant.
 - (7)-'Regulations' means-the rules-and regulations-as set-forth in Chapter-13.8 (commencing with Section 1399.500) of Title 16 of the California Code of Regulations.
 - "(8) 'Routine visual screening' means uninvasive nonpharmacological simple testing for visual acuity, visual field defects, color blindness, and depth perception.

"(10) 'Delegation of services agreement' means the writing that delegates to a physician assistant from a supervising physician the medical services the physician assistant is authorized to perform consistent with subdivision (a) of Section 1399.540 of Title 16 of the California Code of Regulations.

- "(11) 'Other specified medical services' means tests or examinations performed or ordered by a physician assistant practicing in compliance with this chapter or regulations of the Medical Board of California promulgated under this chapter.
- "(12) 'Medical records review meeting' means a meeting between the supervising physician and surgeon and the physician assistant during which medical records are reviewed to ensure adequate supervision of the physician assistant functioning under protocols. Medical records review meetings may occur in person or by electronic communication.
- "(b) A physician assistant acts as an agent of the supervising physician when performing any activity authorized by this chapter or regulations adopted under this chapter."
- 5. Section 3502 of the Code states, in pertinent part:
- "(a) Notwithstanding any other provision of law, a physician assistant may perform those medical services as set forth by the regulations adopted under this chapter when the services are rendered under the supervision of a licensed physician and surgeon who is not subject to a disciplinary condition imposed by the Medical Board-of California-prohibiting-that-supervision or prohibiting-the-employment of aphysician assistant.

"(c)(1) A physician assistant and his or her supervising physician and surgeon shall establish written guidelines for the adequate supervision of the physician assistant. This requirement may be satisfied by the supervising physician and surgeon adopting protocols for some or all of the tasks performed by the physician assistant.

The protocols adopted pursuant to this subdivision shall comply with the following requirements:

- "(A) A protocol governing diagnosis and management shall, at a minimum, include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment, any appropriate tests or studies to order, drugs to recommend to the patient, and education to be provided to the patient.
- "(B) A protocol governing procedures shall set forth the information to be provided to the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the follow up care.
- "(C) Protocols shall be developed by the supervising physician and surgeon or adopted from, or referenced to, texts or other sources.
- "(D) Protocols shall be signed and dated by the supervising physician and surgeon and the physician assistant.

"(2)(A)(i) The supervising physician and surgeon shall review, countersign, and date a sample consisting of, at a minimum, 5 percent of the medical records of patients treated by the physician assistant functioning under the protocols within 30 days of the date of treatment by the physician assistant.

6. California Code of Regulations, title 16, section 1399.541, states:

"Because physician assistant practice is directed by a supervising physician, and a physician assistant acts as an agent for that physician, the orders given and tasks performed by a physician assistant shall-be-considered the same-as if they had been given and performed by the supervising physician. Unless otherwise specified in these regulations or in the delegation or protocols, these orders may be initiated without the prior patient specific order of the supervising physician. In any setting, including for example, any licensed health facility, out-patient settings, patients' residences, residential facilities, and hospices, as applicable, a physician assistant may, pursuant to a delegation and protocols where present:

surgical procedures. All other surgical procedures requiring other forms of anesthesia may be performed by a physician assistant only in the personal presence of an approved supervising physician.

- "(2) A physician assistant may also act as first or second assistant in surgery under the supervision of an approved supervising physician."
- 7. Section 3527 of the Code states, in pertinent part:
- "(a) The board may order the denial of an application for, or the issuance subject to terms and conditions of, or the suspension or revocation of, or the imposition of probationary conditions upon a physician assistant license after a hearing as required in Section 3528 for unprofessional conduct which includes, but is not limited to, a violation of this chapter, a violation of the Medical Practice Act, or a violation of the regulations adopted by the board or the Medical Board of California.
- "(f) The board may order the licensee to pay the costs of monitoring the probationary conditions imposed on the license.
- "(g) The expiration, cancellation, forfeiture, or suspension of a physician assistant license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license."
- -8: California-Code of Regulations, title 16, section-1399.521-states, in-pertinent parts

"In addition to the grounds set forth in section 3527, subdivision (a), of the Code, the board may deny, issue subject to terms and conditions, suspend, revoke or place on probation a physician assistant for the following causes:

"(a) Any violation of the State Medical Practice Act which would constitute unprofessional conduct for a physician and surgeon.

9. Section 2227 of the Code states:

- "(a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty, or who has entered into a stipulation for disciplinary action with the board, may, in accordance with the provisions of this chapter:
 - "(1) Have his or her license revoked upon order of the board.
- "(2) Have his or her right to practice suspended for a period not to exceed one year upon order of the board.
- "(3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the board.
- "(4) Be publicly reprimanded by the board. The public reprimand may include a requirement that the licensee complete relevant educational courses approved by the board.
- "(5) Have any other action taken in relation to discipline as part of an order of probation, as the board or an administrative law judge may deem proper.
- "(b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the board and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section-803:1."
- 10. Section 2234 of the Code states, in pertinent part:

"The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

"(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter.

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 "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.

"(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.

"(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.

1. Section 2266 of the Code states:

"The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct."

- 12. California Code of Regulations, title 16, section 1399.540, states, in pertinent part:
- "(a) A physician assistant may only provide those medical services which he or she is competent to perform and which are consistent with the physician assistant's education, training, and experience, and which are delegated in writing by a supervising physician who is responsible for the patients cared for by that physician assistant.
- "(b) The writing which delegates the medical services shall be known as a delegation of services agreement. A delegation of services agreement shall be signed and dated by the physician assistant and each supervising physician. A delegation of services agreement may be signed by more than one supervising physician only if the

same medical services have been delegated by each supervising physician. A physician assistant may provide medical services pursuant to more than one delegation of services agreement.

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- "(d) A physician assistant shall consult with a physician regarding any task, procedure or diagnostic problem which the physician assistant determines exceeds his or her level of competence or shall refer such cases to a physician."
- 13. California Code of Regulations, title 16, section 1399.545 states:
- "(a) A supervising physician shall be available in person or by electronic communication at all times when the physician assistant is caring for patients.
- "(b) A supervising physician shall delegate to a physician assistant only those tasks and procedures consistent with the supervising physician's specialty or usual and customary practice and with the patient's health and condition.
- "(c) A supervising physician shall observe or review evidence of the physician assistant's performance of all tasks and procedures to be delegated to the physician assistant until assured of competency.
- "(d) The physician assistant and the supervising physician shall establish in writing transport and back-up procedures for the immediate care of patients who are in need of emergency care beyond the physician assistant's scope of practice for such times when a supervising physician is not on the premises.
- "(e) A physician assistant and his or her supervising physician shall establish in writing-guidelines-for-the adequate-supervision-of-the physician assistant-which shall-include one or more of the following mechanisms:
- "(1) Examination of the patient by a supervising physician the same day as care is given by the physician assistant;
- "(2) Countersignature and dating of all medical records written by the physician assistant within thirty (30) days that the care was given by the physician assistant;

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"(3) The supervising physician may adopt protocols to govern the performance of a physician assistant for some or all tasks. The minimum content for a protocol governing diagnosis and management as referred to in this section shall include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment, any appropriate tests or studies to order, drugs to recommend to the patient, and education to be given the patient. For protocols governing procedures, the protocol shall state the information to be given the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the follow-up care. Protocols shall be developed by the physician, adopted from, or referenced to, texts or other sources. Protocols shall be signed and dated by the supervising physician and the physician assistant. The supervising physician shall review, countersign, and date a minimum of 5% sample of medical records of patients treated by the physician assistant functioning under these protocols within thirty (30) days. The physician shall select for review those cases which by diagnosis, problem, treatment or procedure represent, in his or her judgment, the most significant risk to the patient;

- "(4) Other mechanisms approved in advance by the board.
- "(f) The supervising physician has continuing responsibility to follow the progress of the patient and to make sure that the physician assistant does not function autonomously. The supervising physician shall be responsible for all medical services provided by a physician assistant under his or her supervision."

COST RECOVERY

14. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case, with failure of the licentiate to comply subjecting the license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

FIRST CAUSE FOR DISCIPLINE

(Repeated Negligent Acts)

15. Respondent has subjected her Physician Assistant License No. 12973 to disciplinary action under sections 3527 and 2234, subdivision (a), of the Code, and California Code of Regulations, title 16, section 1399.521, subdivision (a), as defined by section 2234, subdivision (c), of the Code, in that she committed repeated negligent acts in her care and treatment of patients A, B, and C, which included, but was not limited to, the following:

Patient A

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16. On or about March 21, 2014, Patient A had an initial office visit with Respondent at I.H.G. Patient A presented with a complaint of anxiety. According to the note for this visit, Patient A, among other things, was having difficulty concentrating, difficulty falling asleep, loss of appetite, feelings of guilt, fatigue and restlessness. A history and physical evaluation was conducted and Respondent assessed Patient A as having major depressive disorder, anxiety and lower back pain. Respondent's treatment plan included the following medications: alprazolam² (0.5 mg) three times a day and as necessary for anxiety, and Paxil³ (20 mg) one time a day. Patient A was to return in two weeks for follow up. Among other things, the note for this visit does not document any testing for substance abuse, a CURES review to check patient activity, a referral to a psychiatrist or any consultation with a psychiatrist or Respondent's supervising physician. In addition, the documentation for this visit provides no information regarding informed consent for the controlled substances being prescribed, and there is no detailed management plan for the patient and/or any documentation indicating drug screening, efforts to

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¹ For patient privacy, patient names and initials have been withheld. Patients are identified herein as Patient A, B and C.

² Alprazolam is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. It belongs to a group of drugs called benzodiazepines and is commonly used to treat anxiety disorders.

³ Paxil is the brand name for paroxetine, a dangerous drug pursuant to Business and Professions Code section 4022, belonging to a class of antidepressant medications called selective serotonin-reuptake inhibitors (SSRIs). It is commonly used to treat depression and anxiety disorders.

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27 28 monitor compliance and/or measures to ensure there was no diversion of controlled substances or misuse of the controlled substances being prescribed.

- 17. On or about April 4, 2014, Patient A had an office visit with Respondent to follow up on his previous appointment. According to the note for this visit, Patient A reported difficulty in functioning. Respondent issued another prescription for alprazolam (0.5 mg) three times a day and as necessary for anxiety. Patient A was to return in six weeks for follow up. Among other things, the note for this visit does not document any testing for substance abuse, a CURES review to check patient activity, a referral to a psychiatrist or any consultation with a psychiatrist or Respondent's supervising physician. In addition, the documentation for this visit provides no information regarding informed consent for the controlled substances being prescribed, and there is no detailed management plan for the patient and/or any documentation indicating drug screening, efforts to monitor compliance and/or measures to ensure there was no diversion of controlled substances or misuse of the controlled substances being prescribed.
- 18. On or about May 2, 2014, Patient A had an office visit with Respondent. According to the note for this visit, Patient A reported excessive worry and feelings of guilt, difficulty concentrating and difficulty staying asleep. According to the note for this visit, Respondent's assessment and treatment plan was to transition patient from alprazolam to Buspar. Respondent then issued another prescription for alprazolam (0.5 mg) three times a day and as necessary for anxiety, and Buspirone⁴ (15 mg) half a tablet two times a day for three days, then half a tablet in the morning and one tablet in the evening for three days, then two tablets a day. Among other things, the note for this visit does not document any testing for substance abuse, a CURES review to check-patient-activity, a-referral to-a-psychiatrist-or any-consultation-with a-psychiatrist or Respondent's supervising physician. In addition, the documentation for this visit provides no information regarding informed consent for the controlled substances being prescribed, and there is no detailed management plan for the patient and/or any documentation indicating drug

⁴ Buspirone is a dangerous drug pursuant to Business and Professions Code section 4022, commonly used to treat anxiety disorders.

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screening, efforts to monitor compliance and/or measures to ensure there was no diversion of controlled substances or misuse of the controlled substances being prescribed.

- 19. On or about May 16, 2014, Patient A had an office visit with Respondent. According to the note for this visit, Respondent issued another prescription for alprazolam (0.5 mg) three times a day and as necessary for anxiety. Among other things, the note for this visit does not document any testing for substance abuse, a CURES review to check patient activity, a referral to a psychiatrist or any consultation with a psychiatrist or Respondent's supervising physician. In addition, the documentation for this visit provides no information regarding informed consent for the controlled substances being prescribed, and there is no detailed management plan for the patient and/or any documentation indicating drug screening, efforts to monitor compliance and/or measures to ensure there was no diversion of controlled substances or misuse of the controlled substances being prescribed.
- 20. On or about February 10, Patient A had an office visit with Respondent. According to the note for this visit, Respondent issued another prescription for alprazolam (1 mg) two times a day and as necessary for anxiety, alprazolam ER⁵ (2 mg) one time a day, and Sertraline (50 mg) one time a day. Among other things, the note for this visit does not document the reason for changing the alprazolam prescription, any testing for substance abuse, a CURES review to check patient activity, a referral to a psychiatrist or any consultation with a psychiatrist or Respondent's supervising physician. In addition, the documentation for this visit provides no information regarding informed consent for the controlled substances being prescribed, and there is no detailed management plan for the patient and/or any documentation indicating drug screening, efforts to monitor compliance and/or-measures to-ensure there was no-diversion of controlled substances or misuse of the controlled substances being prescribed.
- 21. On or about March 18, 2015, Patient A presented at the S.B.M.C. Urgent Care with complaints of shaking, blurred vision, palpitations and dizziness. Patient A was seen by

⁵ Alprazolam ER (Extended Release) is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. It belongs to a group of drugs called benzodiazepines and is commonly used to treat anxiety disorders.

Physician Assistant C.H., who assessed Patient A as going through withdrawal. Physician Assistant C.H. contacted Respondent and expressed concerns regarding Patient A's alprazolam dependency.

- 22. According to the CURES report for Patient A, during the period from on or about March 21, 2014 through on or about June 5, 2015, Patient A filled a total of 1,170 tablets of alprazolam prescribed by Respondent.
- 23. Respondent committed repeated negligent acts in her care and treatment of Patient A, which included, but were not limited to, the following:
 - (a) Paragraphs 16 through 22, above, are hereby incorporated by reference and realleged as if fully set forth herein;
 - (b) Respondent repeatedly prescribed or refilled alprazolam over an extended period of time to Patient A without obtaining adequate reevaluations when Patient A had co-existing depression and other potential side effects of benzodiazepines;
 - (c) Respondent failed to maintain adequate and accurate medical records in her care and treatment of Patient A by not documenting a recommendation for psychiatric consultation;
 - (d) Respondent repeatedly prescribed or refilled benzodiazepines without obtaining psychiatric input;
 - (e) Respondent failed to follow accepted principles of management when prescribing and refilling controlled substances without conducting regular reassessments of the need and efficacy of medications, evaluating the potential for abuse, diversion-and-addiction, conducting drug-screen tests, obtaining-a patient—contract outlining the conditions of ongoing controlled substance prescribing, or ceasing the prescribing for non-adherence or suspicious activity in CURES report; and
 - (f) Respondent failed to seek adequate physician supervision in her care and treatment of Patient A.

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24. On or about February 6, 2012, Patient B had an office visit with Respondent to refill her medications. According to the note for this visit, Respondent refilled Patient B's medications, including 180 tablets of carisoprodol⁶ (350 mg) two times a day, 90 tablets of hydrocodone-acetaminophen⁷ (10/325) three times a day, 90 tablets of lorazepam⁸ (1 mg) three times a day, 30 tablets of Ambien⁹ (10 mg) one time a day, and 90 tablets of citalopram¹⁰ (40 mg) one time day. Among other things, the note for this visit does not document any discussion of a treatment plan, functional goals, indications for referral, discussion with a supervising physician or discussion about alternative treatments.

25. On or about March 5, 2012, Patient B had an office visit with Respondent. According to the note for this visit, Respondent refilled Patient B's medications, including 180 tablets of carisoprodol (350 mg) two times a day, 90 tablets of hydrocodone-acetaminophen (10/325) three times a day, 90 tablets of lorazepam (1 mg) three times a day, 30 tablets of Ambien (10 mg) one time a day, and 90 tablets of citalopram (40 mg) one time day. Among other things, the note for this visit does not document any discussion of a treatment plan, functional goals, indications for referral, discussion with a supervising physician or discussion about alternative treatments.

⁶ Carisoprodol (brand name Soma) is a dangerous drug pursuant to Business and Professions Code section 4022. It belongs to a class of muscle relaxant drugs and is commonly used to treat muscle or bone discomfort.

⁷ Hydrocodone-Acetaminophen is a Schedule III controlled substance pursuant to Health and Safety Code section 11056, subdivision (e), and a dangerous drug pursuant to Business and Professions Code section 4022.

⁸ Lorazepam is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. It belongs to a group of drugs called benzodiazepines and is commonly used to treat anxiety disorders.

⁹ Ambien, a brand name for Zolpidem, is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022

¹⁰ Citalopram is a dangerous drug pursuant to Business and Professions Code section 4022 commonly used to treat depression.

26. On or about April 19, 2012, Patient B had an office visit with Respondent. According to the note for this visit, Respondent refilled Patient B's medications including 180 tablets of carisoprodol (350 mg) two times a day, 90 tablets of hydrocodone-acetaminophen (10/325) three times a day, 90 tablets of lorazepam (1 mg) three times a day, 30 tablets of Ambien (10 mg) one time a day and 90 tablets of citalopram (40 mg) one time day. Among other things, the note for this visit does not document any discussion of a treatment plan, functional goals, indications for referral, discussion with a supervising physician or discussion about alternative treatments.

- 27. On or about April 4, 2013, Patient B was referred to a pain management specialist by an osteopathic doctor, J.A.
- 28. On or about June 24, 2013, Patient B had an office visit with Respondent. According to the note for this visit, Respondent refilled Patient B's medications including lorazepam (1 mg) three times a day, hydrocodone-acetaminophen (10/325) every six hours as needed, citalopram (60 mg) one and a half tablets one time day, and Ambien (10 mg) one time a day. Among other things, the note for this visit does not document any discussion of a treatment plan, functional goals, discussion with a supervising physician or pain management specialist, or discussion about alternative treatments.
- 29. From on or about September 19, 2013 through on or about August 18, 2014, Patient B had five more office visits with Respondent. According to the notes for these visits, Respondent continued to refill Patient B's medications without any documentation discussing a treatment plan, functional goals, discussion with a supervising physician or pain management specialist, or discussion about alternative treatments.
- January 4, 2013 through on or about June 5, 2015, Patient B filled a total of 1,132 tablets of Lorazepam, 300 tablets of Ambien, 1,260 tablets of carisoprodol, 480 tablets of Lyrica, 11 2,580

¹¹ Lyrica is a brand name for pregabalin, a Schedule V controlled substance pursuant to Health and Safety Code section 11058, subdivision (b), and a dangerous drug pursuant to Business and Professions Code section 4022. It is used to control seizures, treat nerve pain and fibromyalgia.

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half a tablet in the morning and one tablet in the evening for one week, then two tablets a day. Patient C was to return in two weeks for follow up. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects. In addition, there is no indication that the ongoing use of alprazolam and Somnote were discussed with a supervising physician or that there was a patient-specific authorization for Respondent to prescribe these to Patient C.

- 33. On or about March 9, 2012, Patient C had an office visit with Respondent. According to the note for this visit, Patient C presented with complaints of headache and depression. Respondent assessed Patient C with major depressive disorder, recurrent episode, and prescribed 30 tablets of alprazolam (0.5 mg) three times a day, 270 tablets of Zoloft (50 mg) three times a day, 30 tablets of Zoloft (100 mg) one time a day, 60 tablets of Somnote (500 mg) one or two tablets at bedtime, and 60 tablets of Buspirone Hcl (15 mg) half a tablet two times a day for one week, then half a tablet in the morning and one tablet in the evening for one week, then two tablets a day. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects. In addition, there is no indication that the ongoing use of Alprazolam and Somnote were discussed with a supervising physician or that there was a patient-specific authorization for Respondent to prescribe these to Patient C.
- 34. On or about June 19, 2012, Patient C had an office visit with Respondent. According to the note for this visit, Patient C presented with complaints of allergy and insomnia. Respondent assessed Patient C with major depressive disorder, recurrent episode, and prescribed 30 tablets of Zoloft (100 mg) one-time a day, and 60 tablets of Buspirone-Hel-(15 mg) half-a-tablet two times a day for one week, then half a tablet in the morning and one tablet in the evening for one week, then two tablets a day. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects.
- 35. On or about November 27, 2012, Patient C had an office visit with Respondent. According to the note for this visit, Patience C presented for an annual exam. Respondent

prescribed Alprazolam (0.5 mg) three times a day, Chloral Hydrate (500 mg) one or two tablets at bedtime, and Buspirone Hel (15 mg) half a tablet two times a day for one week, then half a tablet in the morning and one tablet in the evening for one week, then two tablets a day. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects. In addition, there is no indication that the ongoing use of Alprazolam and Somnote were discussed with a supervising physician or that there was a patient-specific authorization for Respondent to prescribe these to Patient C.

- 36. On or about January 21, 2013, Patient C had an office visit with Respondent. According to the note for this visit, Patient C presented with complaint of breast issues. Respondent prescribed Alprazolam (0.5 mg) three times a day, Buspirone Hcl (15 mg) half a tablet two times a day for one week, then half a tablet in the morning and one tablet in the evening for one week, then two tablets a day, Zoloft (50 mg) three times a day, and Doxepin¹⁵ (10 mg) one at bedtime as needed for insomnia. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects. In addition, there is no indication that the ongoing use of alprazolam was discussed with a supervising physician or that there was a patient-specific authorization for Respondent to prescribe alprazolam to Patient C.
- 37. On or about May 28, 2013, Patient C had an office visit with Respondent. According to the note for this visit, Patient C presented with complaint of anxiety and allergies. Respondent prescribed alprazolam (1 mg) three times a day, Buspirone (15 mg) half a tablet two times a day for one week, then half-a-tablet in the morning and one tablet in the evening for one-week, then two tablets a day, and Paxil (40 mg) one a day. Among other things, the note for this visit does not document any assessment of the effectiveness of the medications prescribed, the planned duration for each medication, and side effects.

¹⁵ Doxepin is a dangerous drug pursuant to Business and Professions Code section 4022, commonly used to treat depression and anxiety.

ACCUSATION (9502015000531)

1	16 through 40, above, which are hereby incorporated by reference and realleged as if fully set
2	forth herein.
3	<u>PRAYER</u>
4	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
5	and that following the hearing, the Physician Assistant Board issue a decision:
6	1. Revoking or suspending Physician Assistant License No. 12973, issued to
7	Respondent Judy Faith Blodgett, P.A.
8	2. Ordering Respondent Judy Faith Blodgett, P.A. to pay the Physician Assistant Board
9	the reasonable costs of the investigation and enforcement of this case, pursuant to Business and
10	Professions Code section 125.3; and,
11	3. Taking such other and further action as deemed necessary and proper.
12	
1.3	DATED: April 4, 2018 MAUREEN L. FORSYTH
14	Executive Officer Physician Assistant Board
15	Department of Consumer Affairs State of California
16	Complainant
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.	ACCUSATION (9502015000531)